

Message Text

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ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 PPTE-00 SCS-05 VOE-00 MMO-04
/020 W

-----251154Z 036878 /42

P 250225Z MAY 77

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC PRIORITY 4094

UNCLAS SECTION 1 OF 4 SEOUL 4343

E.O. 11652: N/A

TAGS: CGEN

SUBJECT: CONSULAR PACKAGE - FY 1979

REF: STATE 087841

BUREAU EA

COUNTRY AND POST: SEOUL, KOREA

SCHEDULE I - IMMIGRANT VISAS

	FY-1976	FY-1977	FY-1978	FY-1979
	ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
10/1/75 TO 10/1/76	TO 10/1/76	TO 10/1/77	TO 10/1/78	

TO

	9/30/76	9/30/77	9/30/78	9/30/79
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1. IV'S ISSUED	29,751	30,002	30,000	30,000
2. IV'S REFUSED	6,428	6,264	6,500	6,500
3. TOTAL IV CASES	36,179	36,266	36,500	36,500

MAN-HOURS UTILIZED:

AMERICAN OFFICERS:

4. FULL TIME PERMANENT	11,382	14,720	14,720	14,720
5. TEMPORARY DETAIL	0	0	0	0
6. PIT (LOCALLY HIRED)	0	425	0	0

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7. SUB-TOTAL AMERICAN MAN-HRS. 11,382 15,145 14,720 14,720

LOCAL MAN-HOURS:

8. FULL TIME PERMANENT	29,129	45,700	49,300	49,300
9. TEMPORARY DETAIL	0	0	0	0
10. PIT	0	2,236	0	0
11. SUB-TOTAL LOCAL MAN-HRS	39,129	47,936	49,300	49,300
12. TOTAL IV MAN-HOURS	50,511	#63,081	#64,020	#64,020

SEE LAST PARAGRAPH OF SCHEDULE V.

PCT OF TOTAL IV CASES REQUIRING:

13. USE OF INTERPRETER 44 PCT
14. THIRD COUNTRY CHECK 3 PCT

SCHEDULE II - NONIMMIGRANT VISAS

BUREAU: EA

COUNTRY AND POST: SEOUL, KOREA

15. NIV'S ISSUED	19,199	24,000	27,000	29,000
16. NIV'S REFUSED	2,967	3,800	4,800	5,500
17. TOTAL NIV CASES	22,166	27,800	31,800	34,500

MAN-HOURS UTILIZED:

AMERICAN OFFICERS:

18. FULL TIME PERMANENT	2,114	4,000	4,200	4,400
19. TEMPORARY DETAIL	0	0	0	0
20. PIT (LOCALLY HIRED)	0	0	0	0
21. SUB-TOTAL AMERICAN MAN-HRS.	2,114	4,000	4,200	4,400

LOCAL MAN-HOURS:

22. FULL TIME PERMANENT	4,258	7,050	7,050	7,050
23. TEMPORARY DETAIL	0	0	0	0
24. PIT	0	0	0	0
25. SUB-TOTAL LOCAL MAN-HRS.	4,258	7,050	7,050	7,050
26. TOTAL NIV MAN-HOURS	6,372	#11,050	#11,250	#11,450

#SEE LAST PARAGRAPH OF SCHEDULE V.

27. NIV FEES COLLECTED \$350
28. BORDER CROSSING CARDS FY-76 0
29. CREW LIST VISAS FY-76 154
30. NAMES ON CREW LIST VISAS FY-76 4,620

PCT OF TOTAL NIV CASES REQUIRING:

31. INTERVIEWS 60 PCT

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32. USE OF INTERPRETER (90 PCT OF TOTAL NIV CASES INTERVIEWED)

33 THIRD COUNTRY CHECK 5 PCT

SCHEDULE III - SPECIAL CONSULAR SERVICES

GEOGRAPHIC BUREAU: EA

COUNTRY AND POST: SEOUL, KOREA

34. AMERICAN CITIZEN DEATHS	20	21	22	23
35. ESTATE/PROPERTY CLAIMS	6	6	7	7
36. NOTARIALS	21,862	22,955	24,102	25,307
37. WELFARE/WHEREABOUTS	122	128	134	141
38. ARRESTS	17	18	19	20
39. SEAMEN AND SHIPPING	9	9	10	10
40. OTHER AGENCY SERVICES	75	79	83	87
41. TOTAL SCS CASES	22,111	23,213	24,377	25,595

MAN-HOURS UTILIZED:

AMERICAN OFFICERS:

42. FULL TIME PERMANENT	1,784	1,784	1,784	1,784
43. TEMPORARY DETAIL	0	0	0	0
44. PIT (LOCALLY HIRED)	0	0	0	0
45. SUB-TOTAL AMERICAN MAN-HRS.	1,784	1,784	1,784	1,784

LOCAL MAN-HOURS:

46. FULL TIME PERMANENT	3,536	3,536	3,536	3,536
47. TEMPORARY DETAIL	1,256#	0	0	0
48. PIT	0	0	0	0
49. SUB-TOTAL LOCAL MAN-HRS.	4,792	3,536	3,536	3,536

#REFERS TO CLERK ON LOAN FROM U.S. ARMY

50. TOTAL SCS MAN-HRS.	6,576	5,320	5,320	5,320
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51. TREASURY CHECKS FY-76	2,811
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SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES

GEOGRAPHIC BUREAU: EA

COUNTRY AND POST: SEOUL, KOREA

52. PPT APPLICATIONS EXECUTED	4,157	4,365	4,583	4,812
53. PPT APPLICATIONS EXAMINED	0	0	0	0
54. FEE PASSPORTS ISSUED	4,008	4,208	4,418	4,639
55. NO-FEE PASSPORTS ISSUED	149	156	164	172
56. PPT'S AMENDED OR EXTENDED	302	317	333) 350
57. MEW REGISTRATION APPLICATIONS	155	163	171	180

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58. REPORTS OFLBIRTH	1,949	2,046	2,148	2,255
59. WITNESS TO MARRIAGE	0	0	0	0
60. WAIVER OF PASSPORTS	0	0	0	0
61. SUB-TOTAL PASSPORT CASES	10,720	11,255	11,817	12,408
62. IDENTITY CARDS ISSUED	0	0	0	0

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ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 PPTE-00 SCS-05 VOE-00 MMO-04
/020 W

-----251154Z 036980 /42

P 250225Z MAY 77

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC PRIORITY 4095

UNCLAS SECTION 2 OF 4 SEOUL 4343

63. TOTAL PASSPORT CASES	L10,720	11,255	11,817	12,408
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MAN-HOURS UTILIZED:

AMERICAN OFFICERS:

64. FULL TIME PERMANENT L 1,784 1,784 1,784 1,784
 65. TEMPORARY DETAIL 0 0 0 0
 66. PIT (LOCALLY HIRED) 0 0 0 0
 67. SUB-TOTAL AMERICAN MAN-HRS. 1,784 1,784 1,784 1,784
 LOCAL MAN-HOURS:
 68. FULL TIME PERMANENT 3,536 3,536 3,536 3,536
 69. TEMPORARY DETAIL 0 0 0 0
 70. PIT 0 0 0 0
 71. SUB-TOTAL LOCAL MAN-HRS. 3,536 3,536 3,536 3,536
 72. TOTAL PPT MAN-HRS. 5,320 5,320 5,320 5,320
 73. AMERICANS REGISTERED 3/31/77 3,500#

#REFERS TO CITIZENS RECORDED BY U.S. ARMY AS RESIDENT IN KOREA
 (RECORD-KEEPING ON NONCOMBATANTS
 IN KOREA HAS BEEN AND IS A U.S. ARMY RESPONSIBILITY). EMBASSY'S
 FILES REFLECT PASSPORT AND CITIZENSHIP SERVICES RENDERED.
 U.S. CITIZEN REGISTRATIONS ARE FORWARDED TO U.S. ARMY, WHICH
 MAINTAINS DATA BY COMPUTER.

AMERICAN CITIZEN RESIDENTS:

74. OFFICIAL 2,740
 75. NON-OFFICIAL 1,060

SCHEDULE V - CONDITIONS AND JUSTIFICATIONS:

GEOGRAPHIC BUREAU: EA
 COUNTRY AND POST: SEOUL, KOREA
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FY - 1976

HOURS GAINED	AMERICAN	LOCAL
OVERTIME	130	468
DETAILS IN	0	0
HOURS LOST	AMERICAN	LOCAL
DETAILS OUT	0	0
STAFFING GAPS	#232	0
PROLONGED LEAVE	##336	0

#GAPS BETWEEN DEPARTURE OF OFFICERS FROM POST AND ARRIVAL OF
 REPLACEMENT OFFICERS.

##HOME LEAVE

THE CONSULAR SECTION IS NOT REQUESTING ANY NEW POSITIONS AT
 THIS TIME. TWO NEW LOCAL POSITIONS WERE APPROVED IN FY 77
 AND THESE WHEN FILLED TOGETHER WITH A REORGANIZED SECTION
 SHOULD BE ADEQUATE FOR FY 1978. (LINE 84 IS NOT REPEAT NOT
 A FURTHER REQUEST FOR POSITIONS, BUT IS MEANT TO SHOW THE TWO
 NEW POSITIONS APPROVED IN FY-1977 SUBSEQUENT TO 3/31/77;
 THEY ARE NOT FILLED NOW DUE TO THE CURRENT HIRING FREEZE.)
 CONSULAR SECTION ESTIMATES THAT IMMIGRANT VISA GROWTH HAS FINALLY
 STABILIZED AT APPROXIMATELY 30,000 ISSUANCES YEARLY. EXPECT
 CONTINUED INCREASE IN NIV'S, BUT HAVE MADE MAJOR SHIFTS IN
 PERSONNEL TO ABSORB EXPECTED INCREASE AND EXPECT A MAG-CARD
 TYPEWRITER TO HELP WITH CORRESPONDENCE.
 THE NEXT YEAR SHOULD SHOW US HOW OUR EXPANDED, REORGANIZED
 SECTION WORKS AND IF THERE IS IN FACT A LEVELING OFF IN IMMIGRANT

VISA APPLICATIONS AND ONLY A MODEST INCREASE IN NIV'S AND NO MAJOR CHANGES IN AMERICAN SERVICES.

REGARDING LINE ITEMS 12 (TOTAL IV MAN-HOURS) AND 26 (TOTAL NIV MAN-HOURS), THE DIFFERENCES BETWEEN FY-76 ACTUAL AND FY-77 ESTIMATED ARE DUE TO (1) A GAIN OF ONE OFFICER LATE IN FY-76; (2) REVISED RECORD KEEPING WHEREIN MAN-HOURS OF CERTAIN STAFF MEMBERS ACTUALLY DEVOTED TO VISA FUNCTIONS BUT NOT PREVIOUSLY COUNTED (SUCH AS THE FRAUD OFFICER, THE INVESTIGATIONS UNIT, THE CONSULAR SECTION CASHIER, AND CONSULAR SECTION RECEPTIONIST) ARE NOW BEING PICKED UP IN ORDER TO PROVIDE A MORE FULLY ACCURATE PICTURE OF TIME ACTUALLY SPENT ON VISA WORK; AND (3) REALIGNING UNCLASSIFIED

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ON-BOARD PERSONNEL TO PROVIDE A SECOND NIV OFFICER AND A THIRD NIV FSL.

SCHEDULE VI - POSITIONS

GEOGRAPHIC BUREAU: EA

COUNTRY AND POST: SEOUL, KOREA

AMERICANS:	VISAS	SCS	PPT	GENERAL	TOTAL
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76. AUTHORIZED 6/30/76	8 1/2	3/4	3/4	1	11
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77. AUTHORIZED 3/31/77	8 1/2	3/4	3/4	1	11
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78. FILLED 3/31/77	8 1/2	3/4	3/4	1	11
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INCREASE/DECREASE: NONE

79. REQUIRED FY 1978	0	0	0	0	0
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80. REQUIRED BY 1979	0	0	0	0	0
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LOCALS:	VISAS	SCS	PPT	GENERAL	TOTAL
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81. AUTHORIZED 6/30/76	24	1	1	5	31
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82. AUTHORIZED 3/31/77	23	1 1/2	1 1/2	5	31
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83. FILLED 3/31/77	23	1 1/2	1 1/2	5	31
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INCREASE:

84. REQUIRED FY 1978	1	0	0	1	2
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85. REQUIRED FY 1969	0	0	0	0	0
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SCHEDULE VII - FEDERAL BENEFITS, FRAUD, ETC.

BUREAU:

COUNTRY AND POST: SEOUL, KOREA

A. FEDERAL BENEFIT ACTIVITY

NUMBER OF SSA REIMBURSED:

AMERICAN: NONE

LOCAL: NONE

HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER THAN FEDERAL BENEFITS:

AMERICAN: NOT APPLICABLE

LOCAL: NOT APPLICABLE

HOURS WORKED BY REGULAR (NONREIMBURSED) CONSULAR EMPLOYEES

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ON FEDERAL BENEFITS:

AMERICAN: 48

LOCAL: 240

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ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 VOE-00 SCSE-00 PPTE-00 MMO-04

/015 W

-----251226Z 037378 /41

P 250225Z MAY 77

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC PRIORITY 4096

UNCLAS SECTION 3 OF 4 SEOUL 4343

B. FRAUD INVESTIGATIONS

OUTSIDE INVESTIGATIONS (CHECK ONE)

1. NOT DONE.....

2. DONE BY SY.....

3. DONE BY CONSULAR SECTION X

A. SPECIAL FRAUD UNIT OR X

B. REGULAR PERSONNEL

IF DONE BY CONSULAR UNIT, MANHOURS FOR:

AMERICAN 980 LOCAL 6,220

VISA APPLICATIONS 2,680 RATE OF INCREASE/DECREASE #

PPT APPLICATIONS 200 RATE OF INCREASE/DECREASE #

DON FOR INS 4,320 RATE OF INCREASE/DECREASE #

#NO DATA AVAILABLE. STATISTICS NOT KEPT ON THESE ITEMS

IN FY 76, WHICH WAS PRIOR TO ESTABLISHMENT OF INVESTIGATIONS

UNIT WITHIN CONSULAR SECTION.

OV CASES INVESTIGATED, WHAT PERCENT FINALLY ISSUED:

VISAS 60 PCT

PPT 30 PCT

C. U.S. CITIZENS IN JAIL 2

D. SERVICES FOR INS

I.L NUMBER OF RE-ENTRY PERMIT EXTENSIONS 250

2. NUMBER OF I-151 CARDS SURRENDERED 104
3. I-151 CARD INTERVIEWS -LOST OR STOLEN 125
E. LOSS OF NATIONALITY CASES (FY-76) 0
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(INCLUDING RENUNCIATIONS)

F. FOUND PASSPORT CASES PROCESSED (FY-76) 4
G. CONSULAR AGENTS - N/A
H. CONSULAR STAFFING RATTERN AT POST
1. CONSL GENERAL WITH ONE FSL SECRETARY.
2. DEPUTY, WHO IS CHIEF OF VISAS AND DIRECTLY SUPERVISES
QUOTA CONTROL (5 FSL'S), VISA FILES (6 FSL'S), CONSULAR SECTION
RECEPTIONIST (1 FSL), AND CORRESPONDENCE UNIT (1 OFFICER AND
2 FSL'S).
3. AMERICAN SERVICES (PPT AND SCS) CHIEF, REPORTS TO CONSUL
GENERAL. HAS ONE OFFICER AND THREE FSL'S.
(A) THE NO. 2 AMERICAN SERVICES OFFICER IS THE FRAUD OFFICER
AND SUPERVISES THREE FSL'S IN INVESTIGATIONS UNIT, AND CONSULAR
CASHIER (1 FSL).
4. IMMIGRANT VISA UNIT CHIEF, REPORTS TO DEPUTY. HAS THREE
OFFICERS AND EIGHT FSL'S.
5. NONIMMIGRANT VISA UNIT CHIEF. REPORTS TO DEPUTY, HAS ONE
OFFICER AND 3 FSL'S.
(EMBASSY WILL AIR POUCH AN ORGANIZATION CHART AND STAFFING PATTERNS
VO. SCS, PPT, AND EA).
I. ADDITIONAL COMMENTS
1. FRAUD
THE USE OF FRAUD INVESTIGATIONS HAS EXPANDED CONSIDERABLY
DURING THE LAST YEAR, MAINLY BECAUSE THE FRAUD UNIT IS NOW UNDER
CONSULAR CONTROL AND MORE ACCESSIBLE TO CONSULAR AS WELL AS
INS REQUESTS. VISA FRAUD REMAINS ALL PERVASIVE AND CONTINUES
TO BE A MAJOR CONCERN OF ALL OFFICERS. FOR EXAMPLE, A GOOD
PORTION OF AMERICAN SERVICES OFFICERS' TIME IS SPENT INTERVIEWING
COUPLES WHO NEED EMBASSY NOTARIAL SERVICES IN ORDER TO MARRY
IN KOREA. PURPOSE IS TO REFUSE NOTARIAL SERVICE TO A COUPLE
WHICH IS ENTERING MARRIAGE TO FACILITATE IMMIGRATION. APPROXIMATELY
65 COUPLES ARE INTERVIEWED PER MONTH WITH 5 BEING REFUSED.
FRAUD UNIT HAS INVESTIGATED HIGH LOSS RATE OF "GREEN CARDS"
AND NOW DOING VALIDATION STUDY ON RECIPIENTS OF FIANCEE VISAS.
IT IS ALSO USED TO EXAMINE NON-IMMIGRANT B-1 APPLICANTS WHOSE
CREDENTIALS ARE SUSPECT. FRAUD UNIT IS EXCELLENT TOOL FOR
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CONSULAR SECTION AND IS FULLY USED. WE ARE NOT ASKING TO
EXPAND UNIT AT THIS TIME AS WISH TO OBSERVE HOW IT WORKS WITH
PRESENT STAFFING. FRAUD HERE IS, HOWEVER, GROWTH INDUSTRY.

2. SPECIAL IMMIGRANTS (SE-1)

THERE HAS BEEN SIGNIFICANT INCREASE IN SPECIAL IMMIGRANT APPLICATIONS BY USG KOREAN EMPLOYEES WITH MORE THAN 15 YEARS OF SERVICE. PRIOR TO 1977 APPLICATIONS WERE LESS THAN 30 PER YEAR. AFTER PRESS SPECULATION OVER US TROOP WITHDRAWAL BEGAN, EMBASSY RECEIVED OVER 700 APPLICATIONS IN SPACE OF ABOUT 3 MONTHS. AMBASSADOR HAS ESTABLISHED MISSION PANEL TO SCREEN APPLICATIONS WITH CONSULAR OFFICER CHAIRING. ADMINISTRATION OF THIS SUDDEN INFLUX OF APPLICATIONS HAS CONSUMED CONSIDERABLY MANHOURS OF THE VISA UNIT CHIEF AND SUPPORTING LOCAL EMPLOYEES.

3. LANGUAGE DIFFICULTIES

MAJOR PROBLEM IN SECTION IS KOREAN LANGUAGE. A) IT IS IMPOSSIBLE TO USE COUNTER-TYPE PRODUCTION LINE FOR CONSULAR OFFICERS INTERVIEWING NON-IMMIGRANT APPLICANTS SINCE INTERPRETER MUST BE USED IN MAJORITY OF CASES. SAME APPLIES TO IMMIGRANT INTERVIEWS. OF ELEVEN OFFICERS ONLY ONE IS USUALLY LANGUAGE OFFICER AND, BY TIME HIS/HER KOREAN IS USEFUL, OFFICER IS EITHER TRANSFERRED OUT OF SECTION OR OUT OF COUNTRY. BECAUSE OF DIFFICULT NATURE OF LANGUAGE IT IS DOUBTFUL SITUATION WILL CHANGE. B) THERE IS NO ACCEPTED TRANSLATION FOR KOREAN NAMES, FOR EXAMPLE, THE NAME OF LEE CAN BE SPELLED YI, THEE, YEE, OR THE LIKE. FILING IS A NIGHTMARE AND RETRIEVAL IS SLOW.

4. AUTOMATION/MECHANIZATION

EMBASSY IS INVESTIGATING POSSIBLE USE OF COMPUTER TO HELP WITH PROBLEM CITED IN PRECEDING PARAGRAPH. BECAUSE OF HIGH INCIDENCE OF FRAUD AND CONSEQUENT NEED TO KEEP ISSUED VISA FILES AVAILABLE FOR INVESTIGATIONS, SECTION HAS MAJOR STORAGE PROBLEM. WE ARE STUDYING POSSIBLE USE OF MICROFICHE FOR FILES OF ISSUED VISAS TO HELP AS A FIRST STEP. SECTION IS RIPE FOR UNCLASSIFIED

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AUTOMATION BECAUSE OF VOLUME AND COMPLEXITIES CAUSED BY KOREAN NAMES AND FRAUD INVESTIGATIONS.

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ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 PPTE-00 SCSE-00 VOE-00 MMO-04
/015 W

-----251247Z 037507 /41

P 250225Z MAY 77

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC PRIORITY 4097

UNCLAS SECTION 4 OF 4 SEOUL 4343

Z5. ARRESTS

A) THE EMBASSY HAS A PROBLEM WITH PROMPT NOTIFICATION OF ARRESTED USC'S, THE TIME VARYING FROM FOUR HOURS TO ELEVEN DAYS IN TWO RECENT CASES. THE EMBASSY HAS SENT SEVERAL NOTES TO THE ROKG WITHOUT SIGNIFICANT IMPROVEMENT. AT THE PRESENT TIME THE WITHDRAWAL OF AMERICAN GROUND FORCES IS PLANNED. WHETHER THIS WILL CAUSE A RISE OR DECLINE IN THE NUMBER OF AMERICAN CIVILIAN ARREST CASES IS STILL NOT KNOWN, BUT RECENT ARRESTS INDICATE THAT THE RATE MAY INCREASE AS TROOPS ARE WITHDRAWN AND CERTAIN US CIVILIANS WHO HAVE MAINTAINED MARGINAL EXISTENCE BY SEMI-LEGAL ACTIVITIES OR BY THE BLACK MARKET BECOME MORE EXPOSED.

B) PROTECTION PROBLEMS - THERE HAVE BEEN NO FORMAL COMPLAINTS OF MISTREATMENT OF USC'S AND SEVERAL PRISONERS HAVE POINTED OUT THAT THEY ARE TREATED BETTER THAN KOREAN PRISONERS. THIS APPEARS TO BE TRUE FROM NUMEROUS VISITS TO DETAINED AMERICANS. KOREAN NATIONAL POLICE (KNP) AUTHORITIES ARE GENERALLY VERY ZCOOPERATIVE AND HELPFUL ONCE THEY HAVE FORMALLY NOTIFIED THE EMBSSY OF THE ARREST OF A USC. THERE HAVE BEEN NO OCCASIONS IN THE PAST YEAR WHEN CONSULAR VISITATION WAS REFUSED.
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Message Attributes

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Copy: SINGLE
Sent Date: 25-May-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
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Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01-Jan-1960 12:00:00 am
Disposition Event:
Disposition History: n/a
Disposition Reason:
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Enclosure: n/a
Executive Order: N/A
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Handling Restrictions: n/a
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Litigation History:
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Office: ACTION SCA
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Review Release Date: n/a
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Review Withdrawn Fields: n/a
SAS ID: 2372416
Secure: OPEN
Status: NATIVE
Subject: CONSULAR PACKAGE - FY 1979
TAGS: CGEN
To: STATE
Type: TE
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